



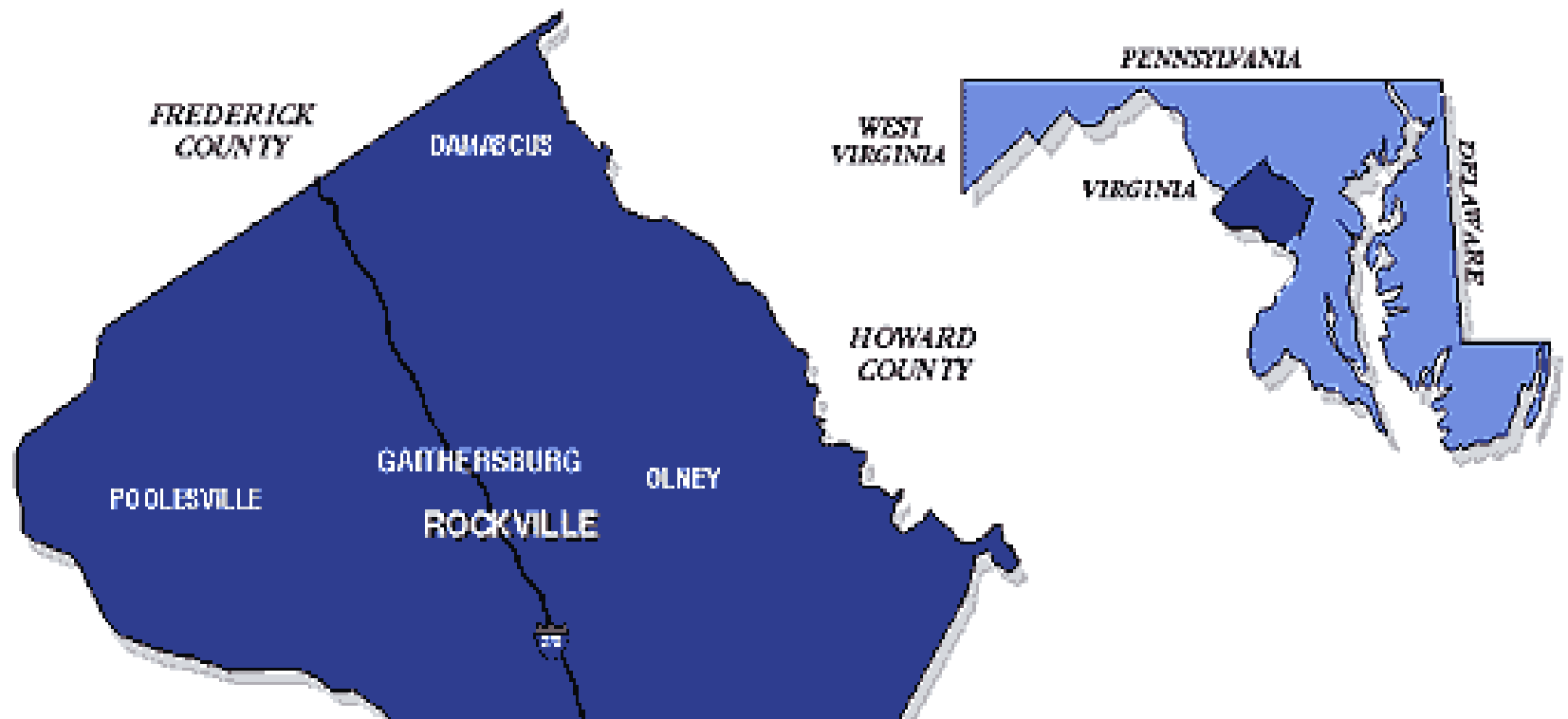
Community Corrections/Pre-Release Services Montgomery County (Maryland) Model

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University of Maryland
Advanced Prison Management Leadership Research & Development Program

Ministry of Justice, People's Republic of China
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Montgomery (Maryland) County



Jail/Local Correctional System Snapshot

Jail Characteristics

- 3,365 locally operated jails (80% run by elected Sheriffs)
- 9% of jails hold 48% of inmates (>60% jails have ADP \leq 100)
- 760,000 + Average Daily Population (2006)
- 12 million admissions/releases annually (2006)

Traditional Jail Functions

- Arrest bookings
- Holding individuals pretrial
- Holding individuals temporarily (juveniles, mentally ill, military, court witnesses, protective custody)
- Holding individuals awaiting transfer to a state or federal agencies (often due to overcrowding),
- Incarcerating offenders serving post-conviction sentences under a state-specified threshold – 18 months in Maryland

Rethinking the Role of Local Correctional Agencies in Comprehensive Reentry Efforts

- Proposition: Can local correctional systems receive individuals from state and federal systems near the completion of their sentences-- whether they have served 30 days or 30 years – to provides transitional services to them prior to release?
- Advantages
 - Geographical proximity to communities of returning inmates
 - Improved linkage with family, employment, treatment services
 - Integration with local criminal justice system
 - Improved coordination for victim rights efforts
- Disadvantages
 - Capacity limits due to overcrowding
 - Limited programming
 - Funding Issues
 - Political issues
 - Moral Hazard

Montgomery County (MD) Model

Montgomery County's 174-bed Pre-Release Center and a Home Confinement program serves three populations:

- County Inmates within 12 months of release and incarcerated in the County's two detention centers;
- State Inmates within 6 months of release and returning to Montgomery County;
- Federal Inmates within 6 months of release incarcerated and returning to Greater Washington Area.

State and Federal Contracts

State Contract Provisions

- ADP of 10 (typically 8)
- \$56.21 per day + program fees collected by MCDOCR (20% of gross income/\$460 monthly)
- Individuals within 6 months of release & returning to County

- Federal Contract Provisions

- ADP of 20 (typically 28-40)
- 132.50 per day
- Individuals within 6 months of release
- At 10% sentence remaining date, may be eligible for home confinement
- Federal probationers can be served in program

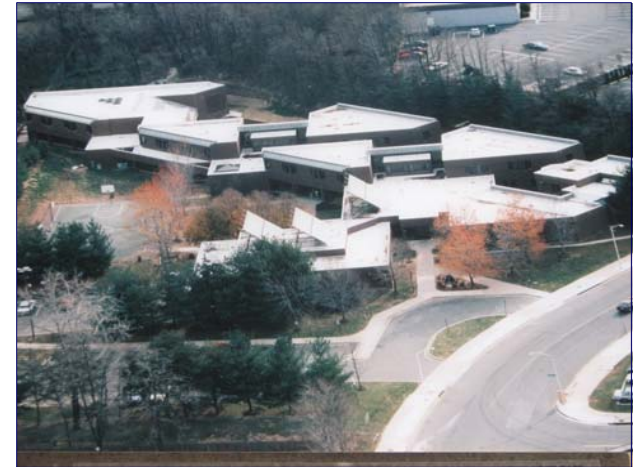
- Commonalities

- PRRS retains right of refusal in screening candidates
- State and Federal systems arrange for transportation of clients
- PRRS retains right to discipline and return to custody without judicial review individuals in its custody

Pre-Release and Re-Entry Services Division Work Release

174-bed Residential

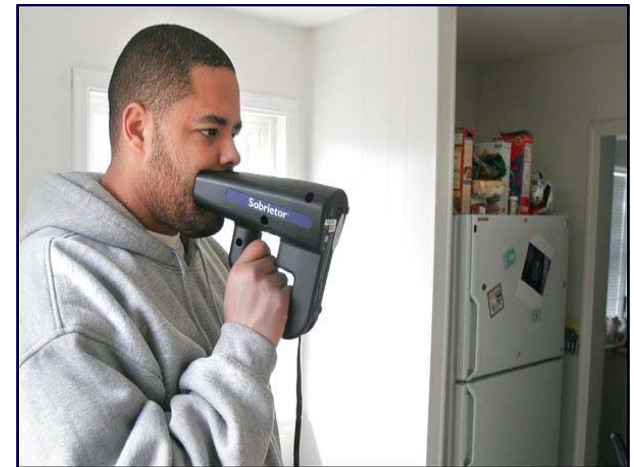
- **Sited in 1978
Rockville, Maryland**
- **ACA Accredited since
1983**



45-Client Home Confinement

- **Electronic monitoring**
- **Mobile field team**

16,000 served as of 10/18/10

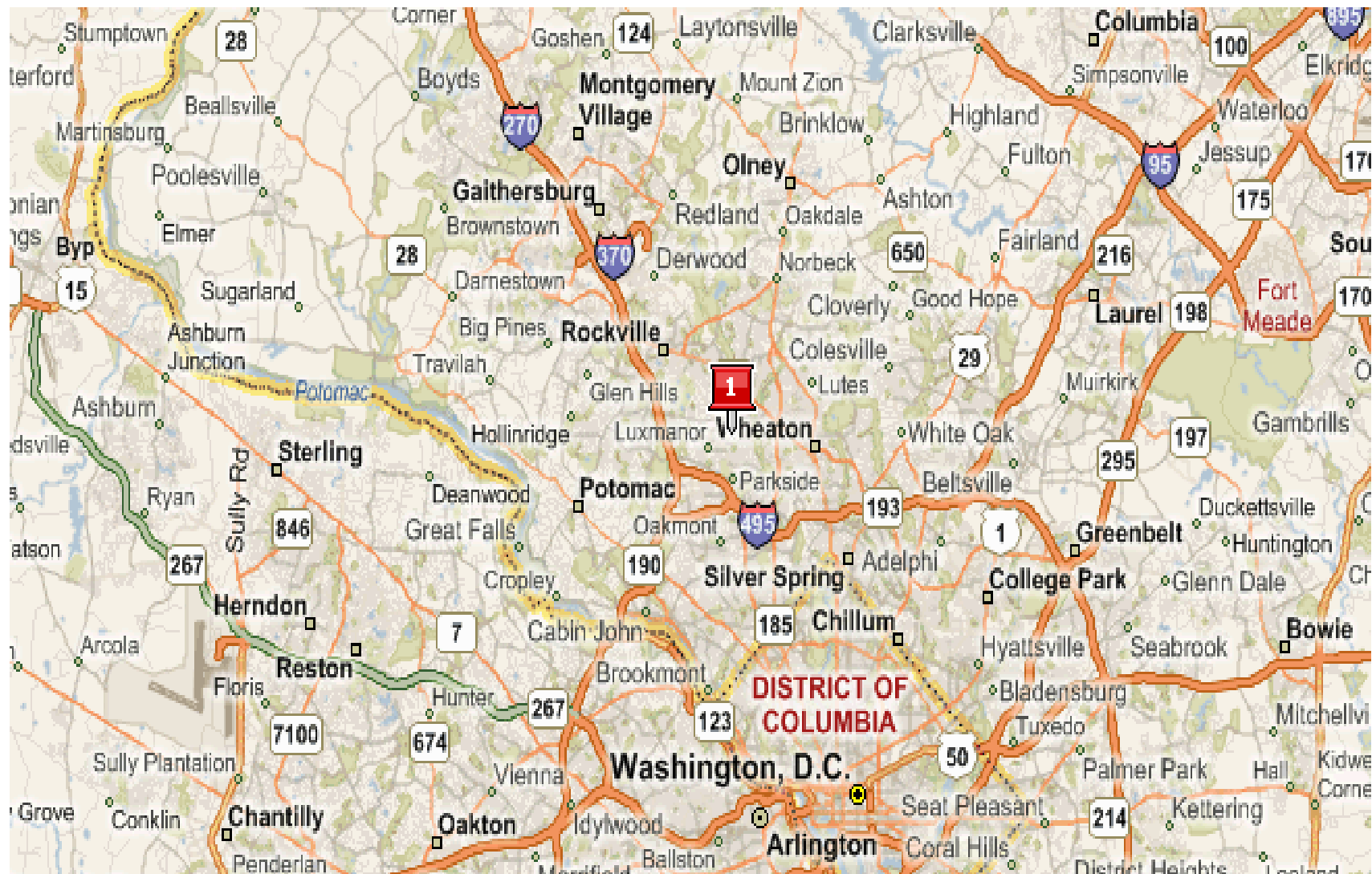


Montgomery County Pre-Release Center



Rockville, Maryland

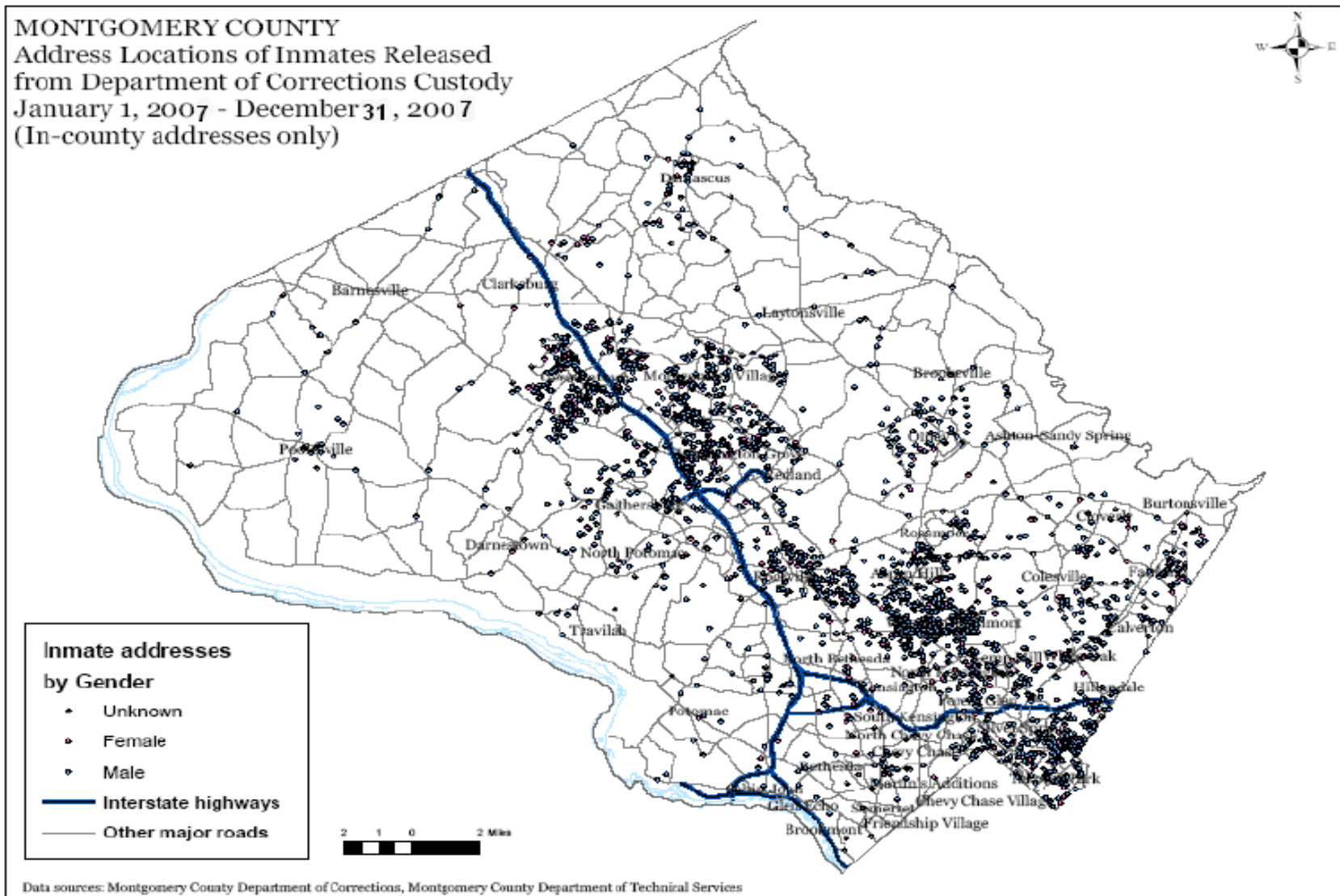
Greater Washington Area



Geographical Proximity of Local Correctional Facilities to Post-Release Addresses

MONTGOMERY COUNTY

Address Locations of Inmates Released
from Department of Corrections Custody
January 1, 2007 - December 31, 2007
(In-county addresses only)



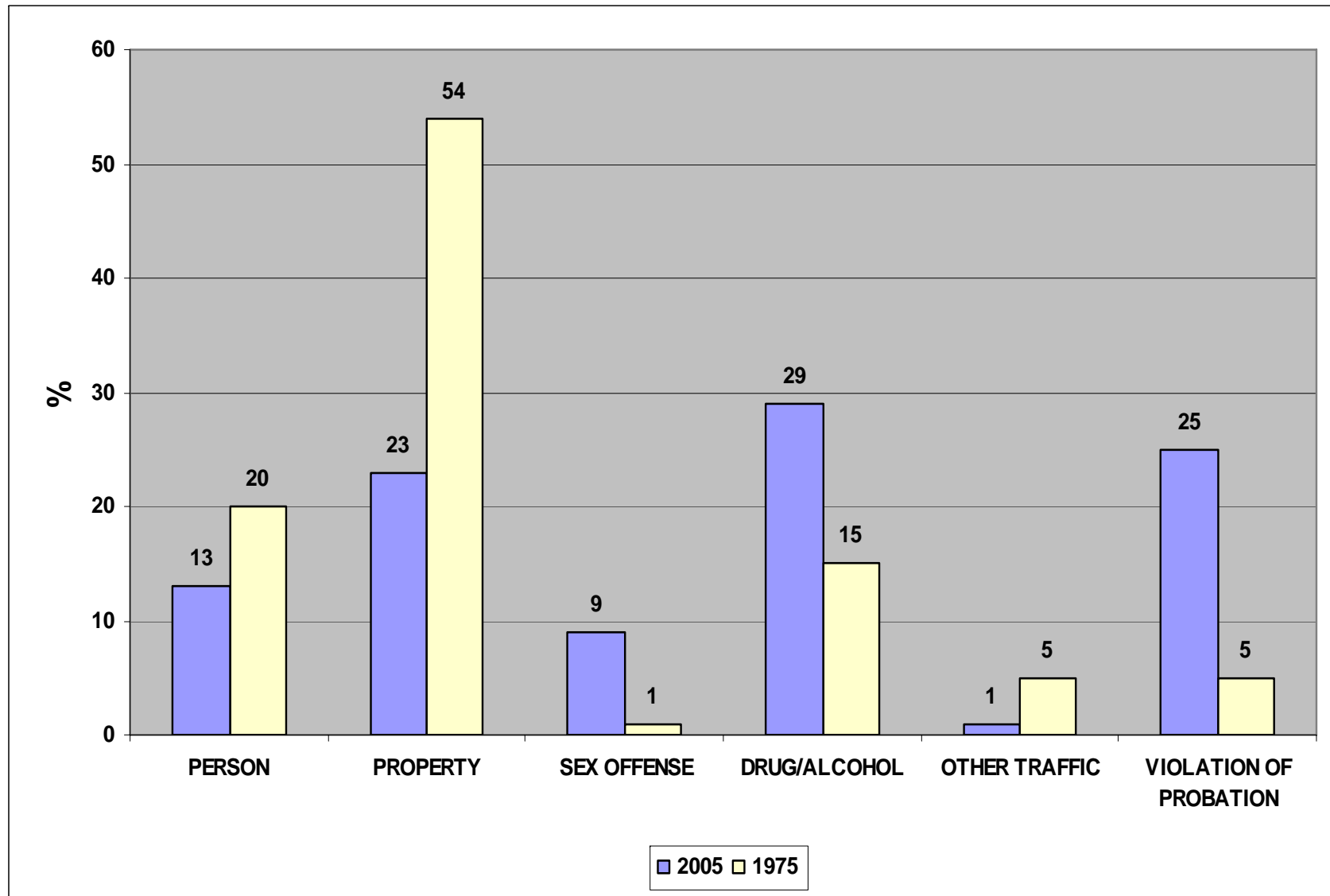
Pre-Release Center location near Transportation and Jobs



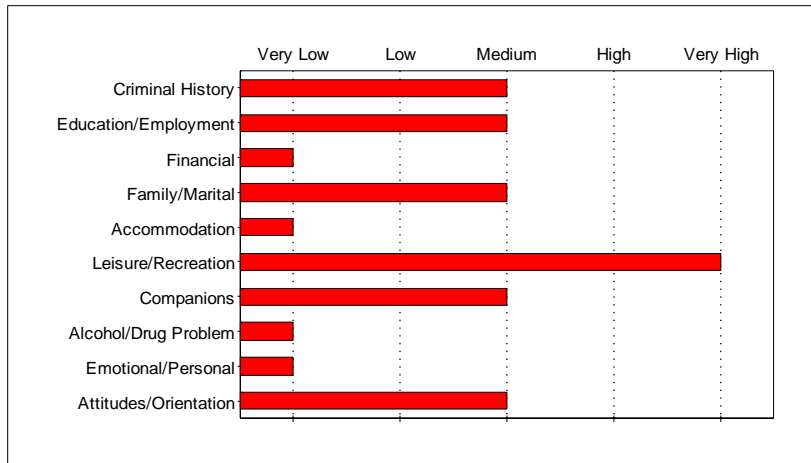
Client Population

- **Sentenced Individuals within 1 year of release**
- **Local, State, and Federal incarcerants**
- **Gender**
 - **87% Male**
 - **13% Female**
- **Age (33.6 Median)**
 - **32 years male**
 - **38 years female**
- **Race/Ethnicity**
 - **54.4% Black**
 - **35.3% White**
 - **8.8% Hispanic**
- **Education**
 - **36% HDS**
 - **20% GED**
 - **15% Some College**
 - **29% Drop outs**

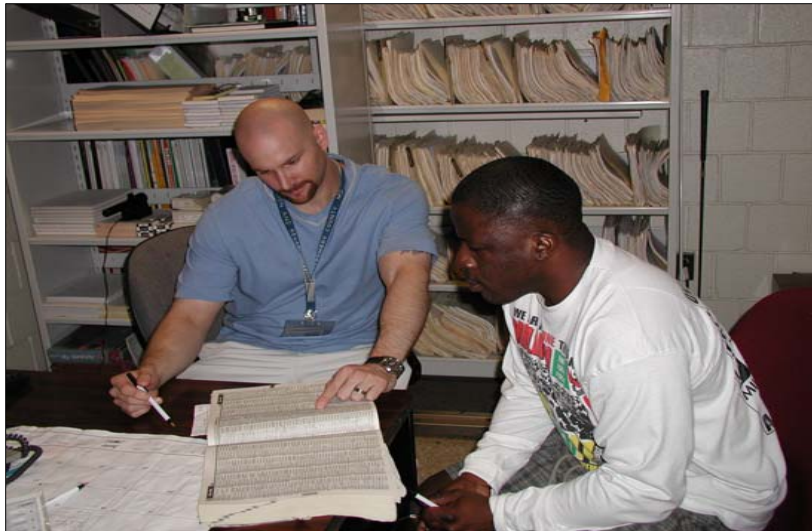
Offense Distribution Comparison 2005 vs. 1975



Services

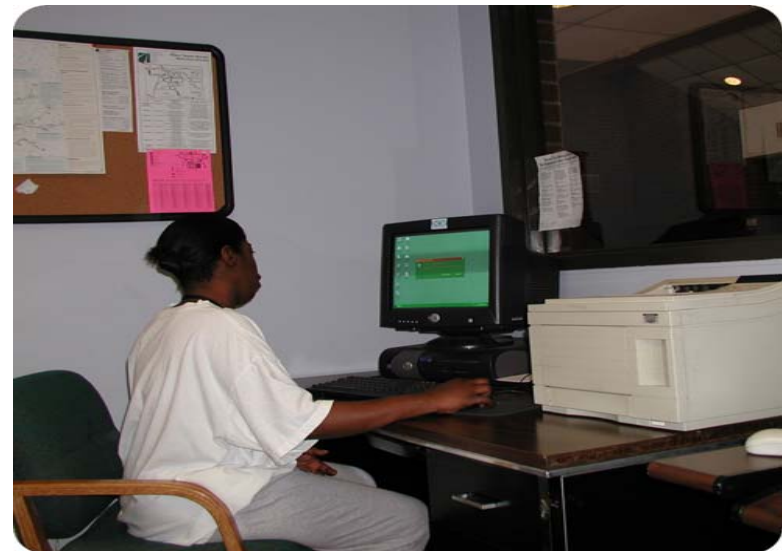


- **Assessment (LSIR)**
- **Individualized reentry plans**
- **Evidenced-based programs**
- **Family involvement**
- **Community partners**
- **Faith-based mentors**
- **Education**



Work Release Component

- Work is key requirement
- Expectation of Job within 3wks
- 1-week of job readiness training
- Clients conduct job search
- Approved jobs must be suitable with offense history
- Employer contract details rules of the job placement
- Work Release Coordinators (WRC) provide services to client and employers



Work Release Services

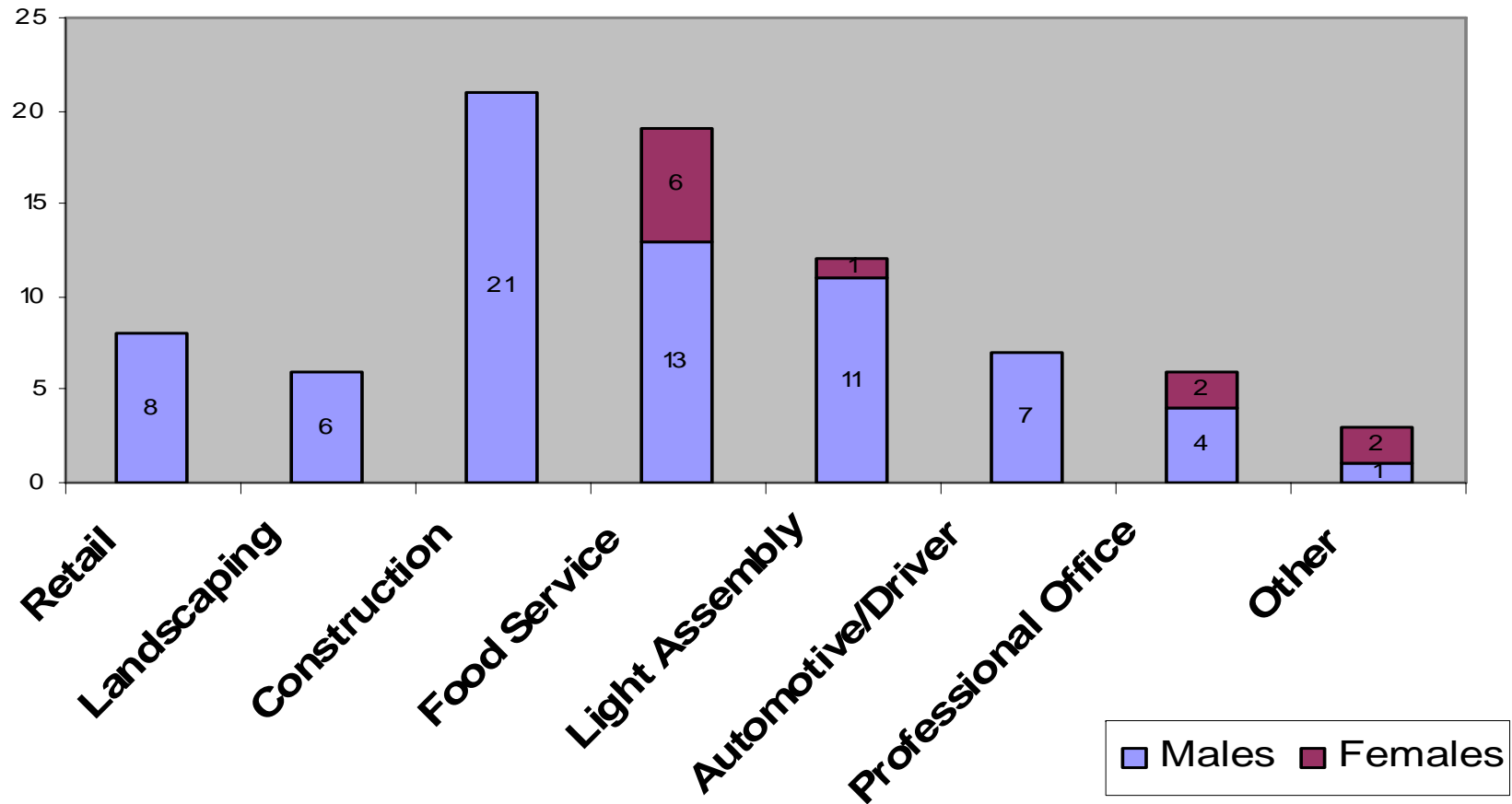
- Job Readiness training
- Career assessment/ Career Counseling
- Documentation Assistance
- Career/Resource Room
- Email Accounts
- Job Placement
- On-going Support
- Employer Contact
- Retention Follow-up



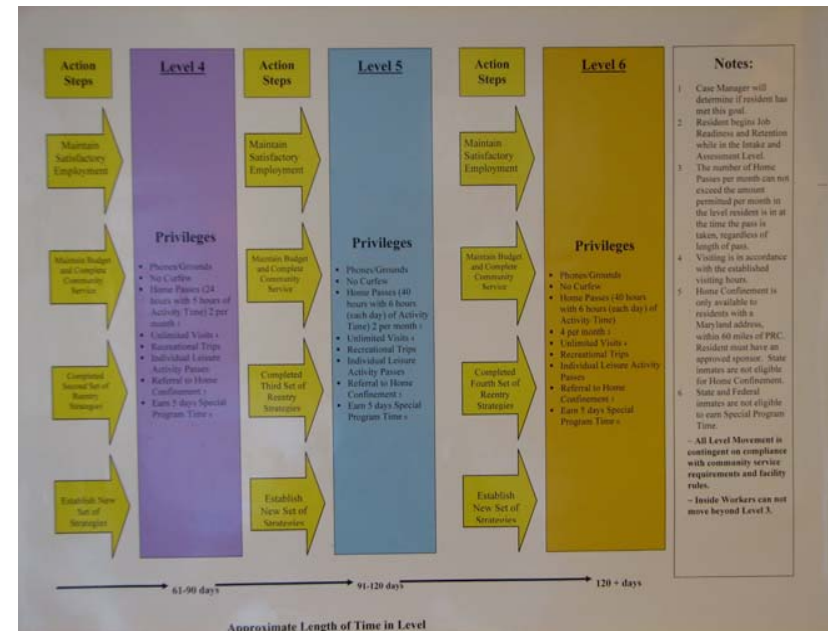
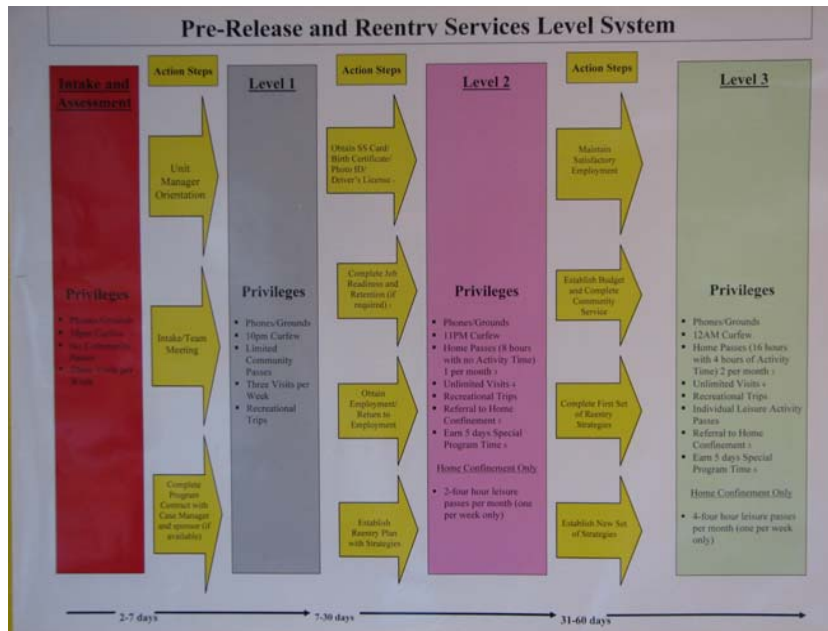
Types of Jobs

Work Release Job Placements

Montgomery County Pre-Release Center
4/1/05 Snapshot (n=82)



Level System of Privileges



- Six levels tied to “Reentry Action” steps
- No minimum time at any level
- Privileges include home passes, extended curfew, phone usage, leisure activity passes

Accountability

- Program fees
- Restitution/Child Support
- Victim Rights
- Approved passes
- 3 Drug tests/weekly
- 3 Alcohol test/daily
- On-site verifications for work & treatment
- Caller ID verification
- Electronic monitoring
- Escape prosecution



Internal Program Strengths

■ Staff

- 1:3.7 ratio staff/clients
- Training and education
- Dedication/tenure to services
- Treatment/security Teamwork

■ Individualized Reentry Plan

- Case loads of 1:15 to 1:25
- Balancing work, treatment, and education
- Family involvement and home visits

■ Screening Process

- Determine eligibility for program (Right of Refusal)
- Exhaustive screening interview
- Extensive criminal background check
- Few disqualifiers by offense type

■ Accountability

- Client whereabouts known at all times
- Frequent verifications
- Swift sanctioning authority
- “Walkways” are considered escapes

External Program Strengths

- Relationship with Judiciary
 - Program integrated into sentencing structure
 - Corrections determines eligibility for program
 - Support for harsh sentencing of escapees

- County Support
 - \$6.3 million operation (\$1 million revenues)
 - Community partnership (agencies, non-profits, and faith-based organization) & Advisory Board

- Location/Building Architecture
 - Near county economic center and transportation hub
 - Contemporary style: space, light, and privacy

PRRS Program Performance (2007 Data)

- 29% of sentenced population managed in community
- 84% program completion rate
- 87% released with employment
- 98% released with housing
- \$2 million in Gross Income
- \$367,000 taxes
- \$348,964 program fees collected
- \$193,000 family support
- \$10,000 Restitution
- 63,068 detention jail bed days saved
- >13,000 verifications & >160,000 drug tests
- 10 escapes (all back in custody and charged)

Recidivism Study

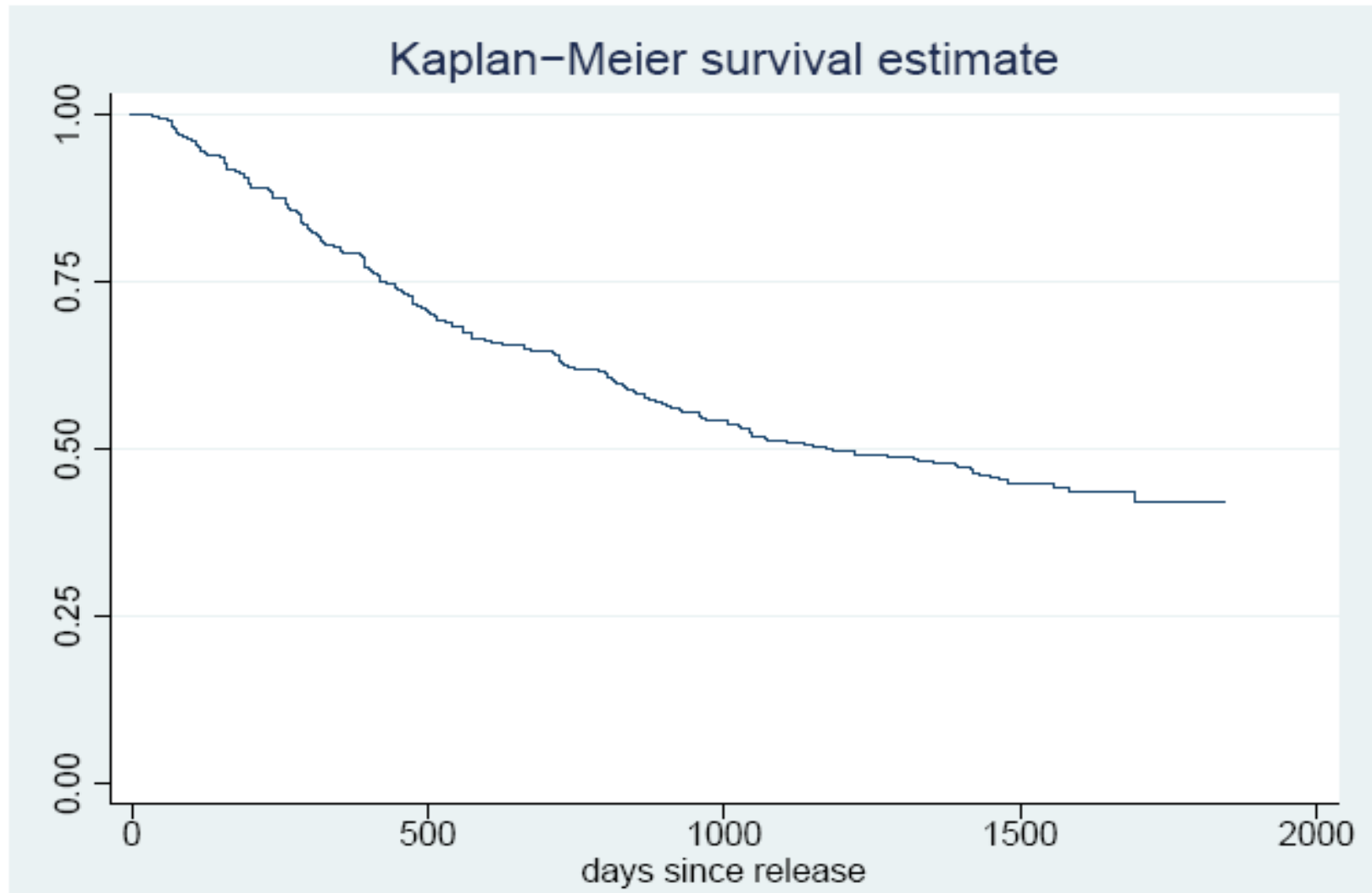
- Study Sample: 294 male and 282 female released offenders
- Randomly selected from total population of 2,000 sentenced offenders released by Montgomery County Department of Correction and Rehabilitation in 2003/2004
- Data from Federal, State, and Local Criminal Records
- Consultant: Justice and Securities Strategies
- Funded by the Maryland Governor's Office of Crime Control and Prevention (GOCCP)

Recidivism Study (Tabular Results)

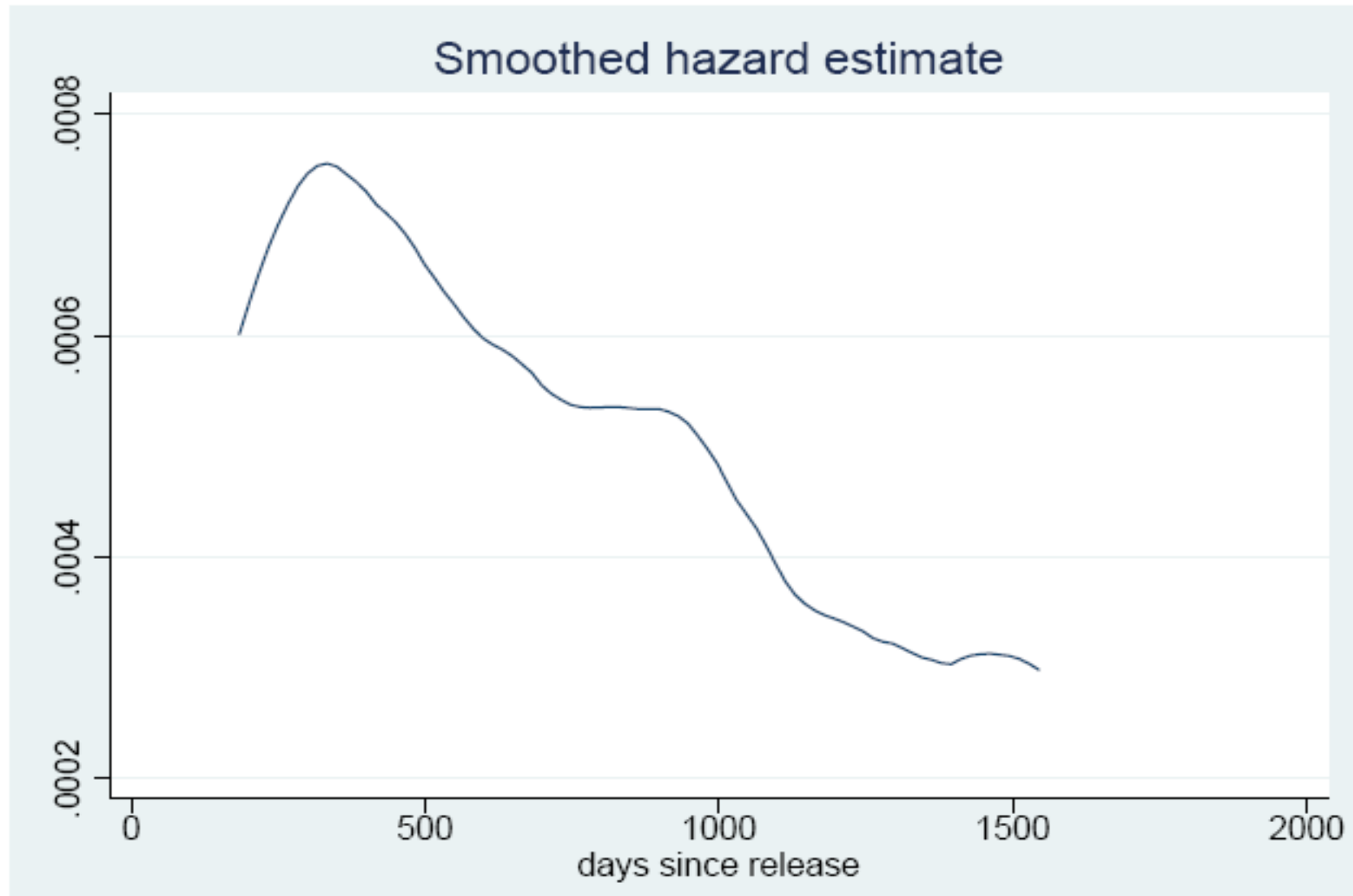
Recidivism Rates for DOCR Sentenced Inmates Released 2003/2004				
Category	One-Year		Three-Year	
	Male	Female	Male	Female
Any Conviction/Arrest (all data)	21% / 41%	14% / 32%	49% / 66%	35% / 54%
Any Conviction (MD data only)	16%	9.2%	36 %	22%
Serious Conviction/Arrest (all data)	7.4% / 6.4%	6.4% / 5.7%	19% / 17%	15% / 12%
N=294 male inmates & N=282 female inmates released from DOCR Custody (MCDC, MCCF, or PRRS)				

Recidivism Study (Survival Analysis)

Any Conviction

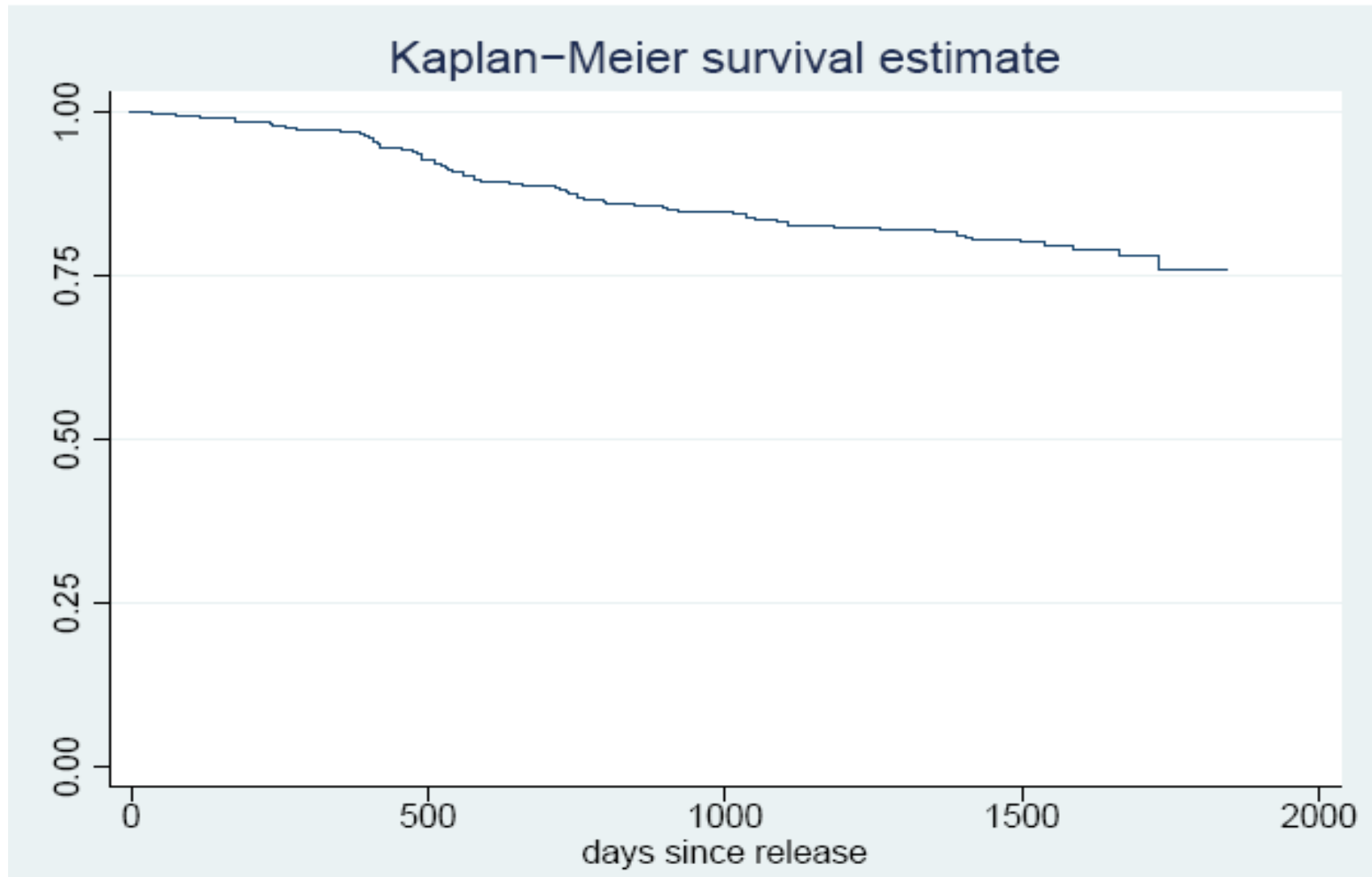


Recidivism Study (Hazard Modeling) Any Conviction



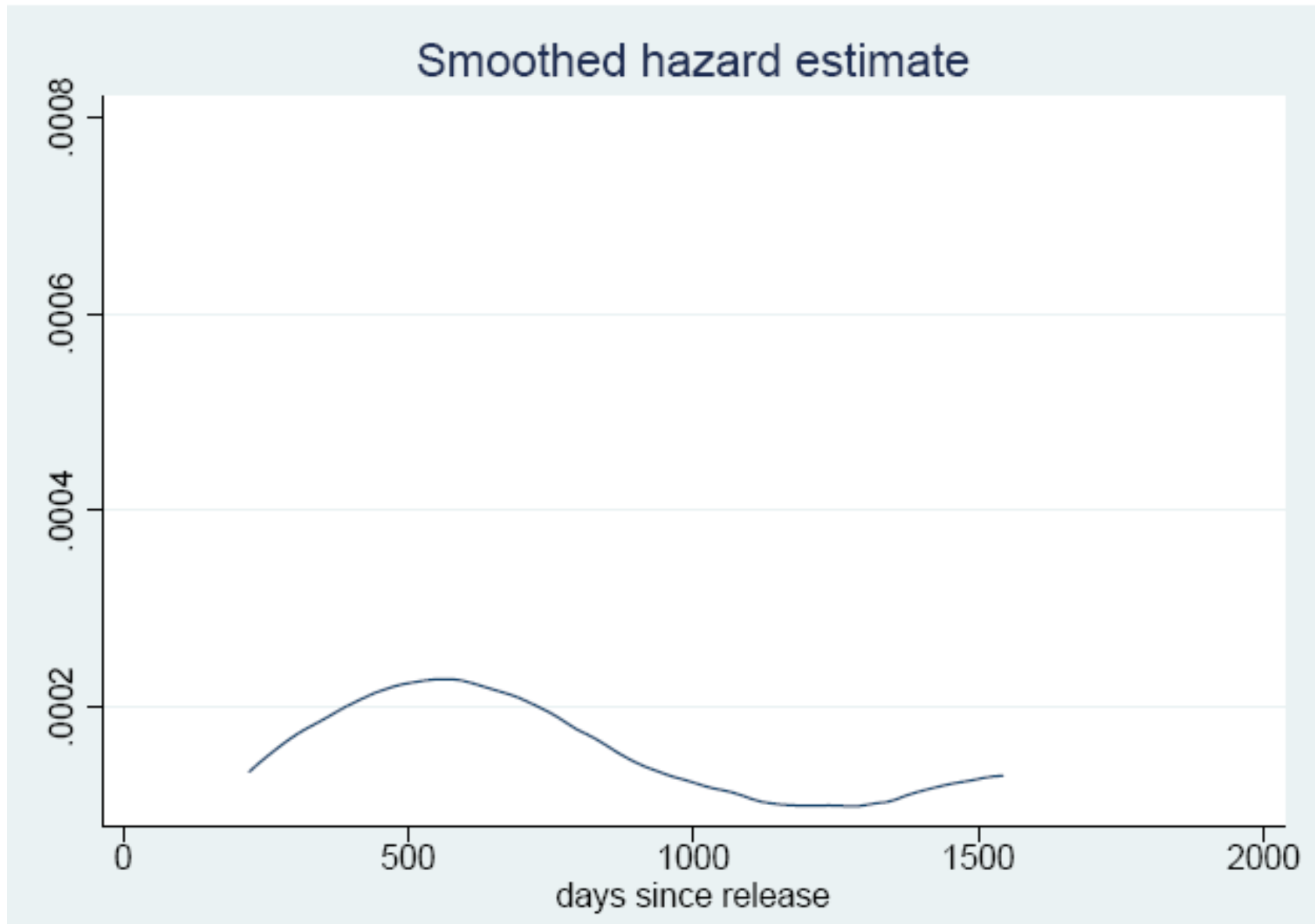
Recidivism Study (Survival Analysis)

Serious Conviction



Recidivism Study (Hazard Modeling)

Serious Conviction



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**Montgomery County Department of
Correction and Rehabilitation Website**

www.montgomerycountymd.gov/cor